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#### BOARD OF DIRECTORS REGULAR MEETING

#### **AGENDA**

#### JULY 24, 2025 – 3:00 P.M.

Walnut Creek City Hall, 3<sup>rd</sup> Floor Conference Room (Use elevator by City Council Chambers) 1666 North Main Street, Walnut Creek

#### 1. CALL TO ORDER, ROLL CALL, AND PLEDGE OF ALLEGIANCE

#### 2. PUBLIC COMMENT ON ITEMS NOT ON THIS AGENDA

Please fill out a speaker card and hand to Board Secretary. The Chair will call on you and when addressing the Board, please state your name, company and/or address for the record. There is a three-minute limit to present your information. (The Board Chair may direct questions to any member of the audience as appropriate at any time during the meeting.)

#### 3. <u>WELCOME NEW BOARD MEMBER STEVE WOEHLEKE, MORAGA</u>

#### 4. CONSENT ITEMS

All items listed in the Consent Calendar may be acted upon in one motion. However, any item may be removed from the Consent Calendar by request by a member of the Board, public, or staff, and considered separately.

- a. Approve Minutes of the Regular Board Meeting on May 22, 2025\*
- **b.** Approve City of Lafayette Request for Authority Funds Allocated to Member Agencies\*

#### 5. ACTION ITEM

- a. Award of Collection Services Agreement\*
  - 1. Adopt Resolution 2025-03, in the form attached:

- A. Determining that the award of the recommended collection services agreement is not subject to the California Environmental Quality Act (CEQA) under Section 15061(b)(3) (Common Sense Exemption), and is exempt from CEQA pursuant to Section 15301 (Class 1) (Existing Facilities) and Section 15308 (Class 8) (Actions by Regulatory Agencies for Protection of the Environment); and
- B. Awarding and Authorizing the Board Chair to execute the Franchise Agreement between the Central Contra Costa Solid Waste Authority and Allied Waste Systems, Inc. d/b/a Allied Waste Services of Contra Costa County d/b/a Republic Services of Contra Costa County, for Collection Services

#### 6. <u>INFORMATION ITEMS</u>

- a. Executive Director's Monthly Report\*
- **b.** Correspondence from the Zambia Road Safety Trust to MDRR for their Bicycle **Donation Support\***
- c. 2025 Legislation Update\*
- d. Future Agenda Items\*
- e. Correspondences to the Authority\*

#### 7. BOARD COMMUNICATIONS AND ANNOUNCEMENTS

#### 8. ADJOURNMENT

\*Corresponding Agenda Report or Attachment is included in this Board packet.

ADDRESSING THE BOARD ON AN ITEM ON THE AGENDA

Persons wishing to speak on PUBLIC HEARINGS and OTHER MATTERS listed on the agenda will be heard when the Chair calls for comments from the audience, except on public hearing items previously heard and closed to public comment. The Chair may specify the number of minutes each person will be permitted to speak based on the number of persons wishing to speak and the time available. After the public has commented, the item is closed to further public comment and brought to the Board for discussion and action. There is no further comment permitted from the audience unless invited by the Board.

#### ADDRESSING THE BOARD ON AN ITEM NOT ON THE AGENDA

In accordance with State law, the Board is prohibited from discussing items not calendared on the agenda. For that reason, members of the public wishing to discuss or present a matter to the Board other than a matter which is on the Agenda are requested to present the matter in writing to RecycleSmart Board Secretary at least one week prior to a regularly scheduled Board meeting date. If you are unable to do this, you may make an announcement to the Board of your concern under PUBLIC COMMENTS. Matters brought up which are not on the agenda may be referred to staff for action or calendared on a future agenda.

#### **AMERICANS WITH DISABILITIES ACT**

In accordance with the Americans With Disabilities Act and California Law, it is the policy of the Central Contra Costa Solid Waste Authority dba RecycleSmart to offer its public meetings in a manner that is readily accessible to everyone, including those with disabilities. If you are disabled and require special accommodations to participate, please contact RecycleSmart Board Secretary at least 48 hours in advance of the meeting at (925) 906-1801.

#### REGULAR BOARD MEETING OF THE CENTRAL CONTRA COSTA SOLID WASTE AUTHORITY HELD ON MAY 22, 2025

The regular Board Meeting of the Central Contra Costa Solid Waste Authority's (CCCSWA's), aka RecycleSmart, Board of Directors convened at Walnut Creek City Hall, 3<sup>rd</sup> Floor Conference Room, 1666 North Main Street, City of Walnut Creek, Contra Costa County, State of California, on May 22, 2025. Vice Chair Renee Morgan called the meeting to order at 3:00 P.M.

PRESENT: Board Members: Newell Arnerich

Ken Carlson Brian Dolan Matt Francois Darlene Gee Lisa Maglio

John McCormick\*

Renee Morgan, Vice Chair

Cindy Silva

\*Arrived after Roll Call

ABSENT: Board Members: Candace Andersen, Chair

Gina Dawson Janet Riley

**Staff members present:** David Krueger, Executive Director; Grace Comas, Senior Accountant; Judith Silver, Senior Program Manager; Ashley Louisiana, Program Manager; Jennifer Faught, Program Manager; and Deborah L. Miller, CCCSWA Counsel.

#### 1. CALL TO ORDER, ROLL CALL, AND PLEDGE OF ALLEGIANCE

#### 2. PUBLIC COMMENT ON ITEMS NOT ON THIS AGENDA

No written comments were submitted, or oral comments made, by any member of the public.

#### 3. CONSENT ITEM

a. Approve Minutes of the Regular Board Meeting on April 24, 2025

MOTION and SECOND to approve Consent Item a, as submitted.

MOTION PASSED by the following Roll Call vote:

AYES: Arnerich, Carlson, Gee, Maglio, Morgan, Silva

NOES: None

ABSTAIN: Dolan, François

ABSENT: Andersen, Dawson, McCormick, Riley

#### 4. PRESENTATIONS

a. <u>2025 Waste Reduction Student Scholarships</u>
 Board of Director's Recognition and Presentation of 2025 Scholarship Awards to the Waste Reduction Student Scholarship Recipients

Amanda Halte, Ruth Abbe & Associates, highlighted the Schools Program over the last year and identified the recipients of the 2025 Waste Reduction Student Scholarships. Scholarships were awarded to *Hayley Takeshima* from Acalanes High School and her program to educate students to properly sort and recycle waste, along with her many other extracurricular efforts, and the Board wished her great success at Cal Poly San Luis Obispo to study Electrical Engineering, and *Yaowei Li* from Monte Vista High School and his work to observe students' habits and streamline the carts used and pursue food recovery, along with his extra work in other activities including working with a non-profit on a documentary, and the Board wished him great success at the University of California at Davis to study Biology.

Both Hayley Takeshima and Yaowei Li thanked the Board for the support and spoke to their interest and commitment to waste reduction.

#### 5. <u>INFORMATION ITEMS</u>

- a. <u>Executive Director's Monthly Report</u>
- b. Future Agenda Items

Executive Director David Krueger highlighted the upcoming Walnut Creek Art & Wine Festival on May 31 to June 1, 2025, and referenced the Taste of Lafayette on May 20. He also reported that RecycleSmart had partnered with Rossmoor, Republic Services and Sustainable Contra Costa on April 25 to have the second annual Rossmoor Repair Café, when 74 percent of 65 items had been fixed.

Executive Director Krueger also reported that Senior Program Manager Judith Silver and a consultant firm (Waste Busters) had been working with the staff of the Lesher Center to create the first Zero Waste Plan for the Walnut Creek Lesher Center. He added that Program Manager Ashley Louisiana had partnered with Republic Services, Mt. Diablo Resource Recovery (MDRR) and the Town of Moraga to provide reuse and cleanup services at St. Mary's College from May 19 to May 23 for the pilot program clean-up day at both the St. Mary's College campus and the Ascot Drive neighborhood. He added that the program could be made permanent everywhere in the service area under the new franchise agreement.

For future agenda items, the Board was asked to determine whether or not to hold a June meeting since there were no agenda items for that meeting. By consensus, the Board cancelled the June meeting and agreed to hold a July meeting when the new contract is considered.

The Board adjourned into Closed Session at 3:28 P.M.

No written comments were submitted, or oral comments made, by any member of the public.

#### 6. CLOSED SESSION

a. <u>Public Employee Performance Evaluation</u>
Pursuant to Government Code Section 54957
Title: Executive Director

The Board reconvened at 4:01 P.M.

#### 7. BOARD COMMUNICATIONS AND ANNOUNCEMENTS

There were no Board communications or announcements.

#### 8. <u>ADJOURNMENT</u>

The Board adjourned at 4:03 P.M. to the regular meeting scheduled for Thursday, July 24, 2025 at 3:00 P.M. in the Walnut Creek Offices at Walnut Creek City Hall.

Respectfully submitted by:

Janna McKay, Waste Prevention and Recycling Manager Central Contra Costa Solid Waste Authority, County of Contra Costa, State of California



### **Agenda Report**

TO: CCCSWA BOARD OF DIRECTORS

**FROM:** DAVID KRUEGER, EXECUTIVE DIRECTOR

**DATE:** JULY 24, 2025

SUBJECT: CITY OF LAFAYETTE REQUEST FOR AUTHORITY FUNDS

**ALLOCATED TO MEMBER AGENCIES** 

#### **SUMMARY**

In accordance with the <u>Use of Authority Funds Allocated to Member Agencies</u> Policy, Staff is presenting City of Lafayette's request for funds from their Reserve Fund in order to pay for Big Belly Public Area Waste Containers, as described in Attachment A. The items in Attachment A meet and comply with the Policy for use of Reserve Funds. With Board approval of the request, Staff will make a payment to City of Lafayette in the amount of \$37,956.41.

#### RECOMMENDED ACTION

1. Approve payment of \$37,956.41 to City of Lafayette for the items listed in Attachment A, in accordance with the <u>Use of Authority Funds Allocated to Member Agencies</u> Policy.

#### **DISCUSSION**

The <u>Use of Authority Funds Allocated to Member Agencies</u> Policy, approved by the Board in March 2016, states that to ensure compliance with California Constitutional requirements, Diversion Incentive Fund (DIF) funds distributed to member agencies are to be used in a manner consistent with the purpose or the mission of RecycleSmart. Although member agencies are not required to seek Authority approval for specific uses of distributed Authority funds, in an effort to control the consistency of expenses to RecycleSmart's mission, each member agency seeking funds must present a formal request to the Board of Directors. Attachment A is City of Lafayette's formal request for a distribution of funds, listing the planned uses of the funds, for Board approval. An indemnification Agreement has been signed between the Authority and City of Lafayette.

#### **ATTACHMENT**

A. City of Lafayette's Withdrawal Request



## REQUEST FOR WITHDRAWAL OF MEMBER AGENCY RESERVE FUNDS

Date of Request:	April 8, 2025	_	
Member Agency:	City of Lafayette	<u> </u>	
	List Item Description and Amount		
Item #	Item Description		Amount
1	Door/Foot Pedal Replacement & Lock Repairs		1,840.55
2	High Capacity Hopper Liners - Qty of 5		126.75
3	Standard Capacity Hopper Liners - Qty of 5		90.97
4	Replacement HC Bin for Recycle Unit		140.08
5	Replaced Damaged Unit at Diablo Foods		2,746.78
6	Station ID 1529960 Damaged - Removal & Scrapping		300.00
7	New Single Waste Station - Replacing Damaged Unit		5,365.08
8	Tax Costs: On \$4,926.80/mo \$455.77/monthly tax @ 60-Months		27,346.20
9			
10			
11			
12			
13			
14			
Total Withdrawal A	mount	\$	37,956.41
Board Approval Dat	e:		

**Executive Director** 

**Signature:** 



### **Agenda Report**

**TO:** CCCSWA BOARD OF DIRECTORS

**FROM:** FRANCHISE VENDOR SELECTION AD HOC COMMITTEE

DAVID KRUEGER, EXECUTIVE DIRECTOR

**DATE:** JULY 24, 2025

SUBJECT: AWARD OF COLLECTION SERVICES AGREEMENT

#### **SUMMARY**

The current franchise agreement between the Central Contra Costa Solid Waste Authority (Authority) and Republic Services (Republic) for collection of solid waste, recyclable materials, and organic materials will expire on February 28, 2027. On October 25, 2024, the Authority issued a Request for Proposals (RFP) for collection services starting March 1, 2027. The Authority received proposals from two respondents, Republic and Mt. Diablo Resource Recovery (MDRR). A sub-committee of the Board, the Franchise Vendor Selection Ad Hoc Committee (Committee), with the assistance of Authority staff, consultants, and legal counsel, reviewed and evaluated the proposals and negotiated with both companies.

Republic's final negotiated cost is 14% lower than MDRR's final negotiated cost. Republic is \$9.6M less per year than MDRR, which would be approximately \$100M less over the term of the 10-year agreement. There are no sufficiently overriding differences between the two proposals in regard to the non-cost evaluation criteria. Republic's proposal contains adequate resources and a credible plan to maintain good service and on-time collection over the term of the next franchise agreement. The Committee recommends awarding the 10-year collection services franchise agreement to Republic.

The rate impact of the new recommended collection agreement, combined with the post-collection agreements awarded on October 24, 2024, recommended new services, and other related costs, is estimated to be a 26% increase. The Authority's Member Agencies have reserve funds which may be used to partially offset and phase in the rate increase. The exact rate increase cannot be determined until January 2027.

The collection services provided through the recommended agreement, and the associated rates, will commence on March 1, 2027. The majority of the current collection vehicles will be at the end of their useful life by 2027. The agreement requires all new vehicles at the commencement of services. The collection franchise agreement must be awarded at this time so that the selected contractor will have adequate time to acquire the necessary new vehicles.

#### RECOMMENDED ACTION

- 1. Adopt Resolution 2025-03, in the form attached:
  - A. Determining that the award of the recommended collection services agreement is not subject to the California Environmental Quality Act (CEQA) under Section 15061(b)(3) (Common Sense Exemption), and is exempt from CEQA pursuant to Section 15301 (Class 1) (Existing Facilities) and Section 15308 (Class 8) (Actions by Regulatory Agencies for Protection of the Environment); and
  - B. Awarding and Authorizing the Board Chair to execute the Franchise Agreement between the Central Contra Costa Solid Waste Authority and Allied Waste Systems, Inc. d/b/a Allied Waste Services of Contra Costa County d/b/a Republic Services of Contra Costa County, for Collection Services

The recommended collection services franchise agreement is located on the Collections RFP page <u>here</u>.

#### **BACKGROUND**

The current franchise agreements with Republic Services (Republic) for collection, transfer, transport, processing, diversion, and disposal services, and, separately, with Mt. Diablo Resource Recovery (MDRR) for recyclable materials transfer, transport, processing, and diversion services (including reusable item and household battery collection and processing) will expire on February 28, 2027. Procurement processes for solid waste services can take up to two years to complete, and afterwards the successful collection proposer needs approximately 18 months to obtain the necessary vehicles. Therefore, the Authority began a procurement process in 2023 for services that will begin in 2027.

On March 23, 2023, the CCCSWA Board of Directors (Board) created the Franchise Design Ad Hoc Committee to recommend the scope of requested services and the drafting of Request for Proposals (RFP) documents and franchise agreements. On January 25, 2024, the Board created the Franchise Vendor Selection Ad Hoc Committee (Committee) to oversee the selection of the vendor(s) for the new franchise agreements, including proposal evaluation, contract negotiations, and recommendations to the full Board to award franchise agreements. These two Ad Hoc Committees have been working concurrently during this multi-step procurement process, with different areas of responsibility.

On May 25, 2023, the Board approved a recommendation from the Franchise Design Ad Hoc Committee to "direct staff to conduct a two-step procurement process for the new franchise agreement(s) that will go into effect on March 1, 2027: Step One, a procurement process for post-collection services; and Step Two, a separate competitive Request for Proposals (RFP) process for collection services." Post collection services include processing (sorting) recyclables, composting organics, landfilling solid waste (garbage), processing commercial food scraps, and transferring materials from smaller collection trucks into larger trucks for transportation to distant recycling, composting, anerobic digestion, and landfill facilities.

#### **Process Integrity**

The Board adopted a Franchise Procurement Process Integrity Policy to ensure a fair and ethical procurement process. The policy was adopted on June 22, 2023, and can be found at this link on our website: Process Integrity Policy. On September 28, 2023, the Board directed staff to inform all potential proposers that the Board will not consider any new or revised proposals, pricing, services, or business terms from any proposer once its competitors' pricing and proposals have been made public. The pricing and technical proposals for the collection services RFP were made public with the posting and distribution of this report on July 21, 2025.

#### **Customer Surveys**

The Authority surveyed customers to better understand their priorities for their solid waste and recycling collection services, and to determine how much they valued specific existing services and proposed new services. From March 1 to July 31, 2024, the Authority conducted a web-based survey which was promoted on the Authority's website, in the Spring 2024 single-family and multi-family newsletters, via social media, and through our Member Agencies. We received 1,783 responses. Of these responses, 1,587 were from single-family homes, 193 were from multi-family dwellings, and three (3) were from commercial businesses.

In order to obtain more input from businesses and multi-family dwellings, we conducted a second survey, just for those customers, with questions more specific to their services. The Authority hired a consultant to conduct this survey via phone, e-mail, and in-person site visits from July to September 2024. We received responses from 78 businesses and 28 property managers from multi-family complexes.

Among the survey findings were that the majority of customers who responded value the following service aspects in this order, from most important to least important:

- 1. Conservation (doing what is best for the environment)
- 2. Customer Service (reliable service, responsiveness, and convenience)
- 3. Cost (minimizing the cost of services)

The complete survey responses can be viewed here:

- Commercial and Multifamily (PDF)
- RecycleSmart Website Survey

#### Procurement Step One: Post-Collection Services

On March 28, 2024, the Authority issued an RFP for <u>post-collection</u> services. On May 31, 2024, the Authority received <u>post-collection</u> proposals from five different companies: MDRR, Recology, Republic, Waste Connections, and Waste Management. On October 24, 2024, the Board awarded the following post-collection service agreements to the companies specified below:

- Transfer of organic materials and solid waste MDRR
- Recyclable materials processing MDRR
- Pre-processing and transfer of commercial food scraps Republic
- Landfill disposal of solid waste Republic
- Organic materials composting Recology

Beginning March 1, 2027, the selected collection contractor will deliver all recyclable materials, organics, and solid waste to MDRR's transfer station and processing facility in Pittsburg. MDRR will process the recyclables at their Pittsburg facility, transfer solid waste to Republic's Keller Canyon Landfill outside of Pittsburg, and transfer organics to Recology's composting facility in Vernalis. The selected collection contractor will deliver commercial food scraps to Republic's transfer station in Martinez. Republic will process the food scraps into a clean slurry, then transfer the slurry to EBMUD's anerobic digestion plant in Oakland to be made into green energy and soil amendment.

#### Procurement Step Two: Collection Services

On October 25, 2024, the Authority issued an RFP for <u>collection services</u>. The RFP can be found on our <u>Collection RFP Webpage</u>. The Authority held a mandatory pre-proposal meeting on November 15, 2024, which was attended by representatives from nine solid waste collection companies.

On February 7, 2025, the Authority received collection proposals from two companies: MDRR and Republic.

MDRR currently processes the Authority's recyclables, collects and donates reusable items during the Authority's Reuse & Cleanup Days, and collects and recycles batteries dropped off by the public at retail stores in the Authority's battery recycling program. MDRR is also the franchised collection contractor for Pittsburg, Concord, and several other communities in eastern Contra Costa County. MDRR proposed to use their existing property at 4050 Mallard Dr. in Concord to store and maintain vehicles for the Authority's collection agreement.

Republic is the Authority's current collection contractor, and provides all other franchised services not provided by MDRR. Locally, Republic is the franchised collection company for Pleasant Hill, Martinez, Antioch, and most of central and western Contra Costa County. Republic proposed to use their existing vehicle storage and maintenance facility at 441 N. Buchanan Circle in Pacheco to continue to provide collection services to the Authority.

On March 31, 2025, the Committee separately interviewed both proposers. On April 24, 2025, MDRR and Republic presented their proposals (excluding costs) to the full Board at a public Board meeting.

MDRR and Republic's cost proposals have been kept confidential, and subject to negotiation, until publication of this report. The Authority has not provided the proposers with any information regarding each other's cost proposals.

The Committee, with the assistance of Authority staff, consultants, and legal counsel, evaluated both proposals. MDRR and Republic both met the minimum qualifications set forth in the RFP. The collection RFP included a draft version of the collection franchise agreement, and proposers were allowed to indicate

in their proposals if there were any terms in the draft agreement that they wished to negotiate. MDRR and Republic both requested changes to the draft agreement. The Committee engaged in separate, concurrent negotiations with both proposers, negotiating both costs and agreement terms.

Only one proposer will be selected to provide collection services, which include collection of solid waste, recyclable materials, and organic materials from all residential and commercial customers in the Authority's service area. The recommended term of the new collection franchise agreement is 10 years. The term is based on the number of years needed to depreciate the new collection vehicles.

The collection services provided under the new agreement will be largely the same as the existing collection services, regardless of which proposer is selected. The types of materials collected for recycling and composting will be the same regardless of which proposer provides the collection service. The RFP asked for separate, itemized pricing for new programs being considered by the Authority. In addition to the services required in the RFP, both proposers also suggested additional services for consideration by the Board.

At the end of the current agreement, the Authority has the option to own the existing customer containers (carts, bins) currently in use throughout the service area. The existing containers will remain in use regardless of which collection proposer is selected. There will be no mass replacement of containers, and the selected proposer will only have to replace containers as needed when they are lost, broken, exchanged for a different size, etc.

The RFP requires the selected collection contractor to provide all new vehicles at the beginning of the agreement, on March 1, 2027. It will take the selected proposer approximately 18 months to obtain the needed collection vehicles.

#### **DISCUSSION**

#### **Base Collection Services**

All proposers were required to provide cost and technical proposals for "base" collection services. The base services are the same as existing services with the following notable exceptions:

- Increased customer credits (garbage bill reductions) for containers that are not emptied on the scheduled day
- Collection of Friday missed pick-ups no later than Saturday (rather than Monday)
- Courtesy collections for customers who set out their containers after the collection truck has passed by their service location (3 per customer per year)
- Four on-call collections per year of extra yard trimmings from single-family homes at no additional charge, plus four on-call collections per year of extra recyclables from single-family homes at no additional charge (up to four of each material, currently it's four total)
- Used cooking oil recycling for single-family and multi-family customers (new service)
- Smaller, 20-gallon organics carts available upon request for residents who don't have landscaping (e.g. condos, town homes)
- At least one recycling container and one organics container at every commercial and multi-family solid waste service location (dumpster enclosure, chute room, etc.)

- Organics service for multi-family and commercial customers available in larger 1-6 cubic yard bins, in addition to carts
- Any new replacement containers provided by the collection contractor (for new accounts, broken or
  lost containers, etc.) will not have the contractor's logo and will be marked with a phone number
  specific to the Authority's service area that will remain with the Authority at the end of the
  agreement, in order to facilitate potentially changing contractors in the future
- Contractor to re-label all existing commercial and multi-family bins by June 30, 2028, and replace or repair/repaint any bins that are in poor condition
- On-call temporary drop-box (dumpster) service for Member Agencies to conduct neighborhood clean-ups, hillside brush removal, etc., up to 20 collections per Member Agency per year

#### Recommended Collection Contractor

The Committee recommends that Republic be awarded the collection franchise agreement, based on their proposal, interview, and the outcome of negotiations.

MDRR and Republic's proposals were evaluated against the following criteria, which were included in the RFP:

- Environment
- Service Quality
- Cost
- Technical Proposal

A detailed assessment of both proposals compared to the evaluation criteria is provided as Attachment C.

There is a significant difference between the two proposals in regard to cost. The final negotiated cost per year for each proposer for base collection services is as follows:

<b>Cost Per Year for Base Collection Services</b>			
MDRR \$68,177,150			
Republic	\$58,578,089		
\$ Difference \$9,599,061			
% Difference	14%		

Republic is \$9.6M less per year than MDRR, which would be approximately \$100M less over the term of the 10-year agreement. A detailed comparison of the two proposals, including the resources (trucks, drivers, mechanics, customer service representatives, etc.) that each company proposed is provided as Attachment D.

There were no material differences between the two proposals in regard to the non-cost evaluation criteria that outweighed the significant price difference. Both proposers were responsive to the RFP requests and requirements related to environmental and customer service factors and both proposers had a satisfactory technical approach. Both proposed the use of Compressed Natural Gas (CNG) vehicles. Both provided significant additional operational resources beyond those used in the current performance of service –

though Republic relied on more pool (back-up) drivers and overtime while MDRR proposed more standard routes. Both proposers also were responsive to the proposed system of customer credits for any substandard service delivery. Republic does offer a non-cost advantage in that they are the existing contractor and most of the transition risks (e.g., accurate routing, equipment ordering/delivery timelines, computer systems, transfer of billing data, etc.) are mitigated by their current operations. The Committee did not find anything in the MDRR proposal that made up for the substantial price difference.

Republic had periods of poor service quality (late collections, missed pick-ups) during the term of the current franchise agreement. However, Republic has significantly improved service quality over the past year and a half, and their proposal contains adequate resources and a credible plan to maintain good service and on-time collection over the term of the next franchise agreement. The recommended agreement also contains incentives and remedies designed to ensure good service, including increased financial credits for customers whose containers are not emptied on the scheduled day.

#### **Estimated Rate Impacts**

The tables below show the <u>estimated</u> rate impact of Republic's cost proposal for base services. This impact would take place on March 1, 2027. The Authority's Member Agencies have reserve funds which can be used to partially offset and phase in any rate increases. The rate impact may be different for each Member Agency.

	Current	Proposed	Increase	
	\$/year	\$/year	\$/year	%
Collection Costs	\$39,762,912	\$58,578,089	\$18,815,177	47%
Other Costs	\$33,742,651	\$38,000,000	\$4,257,349	13%
Total	\$73,505,563	\$96,578,089	\$23,072,526	31%

Estimated Current Annual Rate Revenue	\$77,509,953
Total Proposed \$/year	\$96,578,089
Difference	\$19,068,136
Estimated Rate Impact	25%

The "Other Costs" besides collection include:

- Payments to post-collection contractors for landfill disposal, recyclables processing, composting, transfer, commercial food scraps pre-processing, and anaerobic digestion
- Payments to MDRR for the Reuse and Cleanup Days program
- The Authority's costs for administration, contract management, public education, and regulatory compliance
- Member Agency fees

Note that the current costs are only those costs that Republic is being compensated for. Republic claims that they are not currently being compensated for all of their actual costs.

We will not be able to know the exact March 1, 2027 rate impacts until January of 2027. The unknown factors include:

- The Reuse & Cleanup Days program. The Board approved sole source negotiations with MDRR for this service. Those negotiations will commence after the award of the collection agreement. The "Other Costs" above contain an estimate of the new cost of the Reuse and Cleanup Days program. The Authority will also obtain itemized costs for potential enhancements to the program such as making it available to all multi-family dwellings and including the collection of large, non-reusable items (mattresses, furniture, appliances, tires, carpet, etc.).
- Inflation. The costs above are in 2025 dollars. They will be increased for inflation (per the multi-index formula in the agreement) to get to 2027 dollars.
- Republic's union labor cost. Republic is currently in negotiations with Teamsters Local 315 for wages and benefits that will become effective in August 2025 and will be in place in 2027. Republic's proposed labor costs are estimated and will be adjusted to match their final negotiated labor rates.
- Member Agency reserve funds. As stated above, the Member Agencies have funds which can be used to partially offset and phase in rate increases. The Member Agencies cannot make the final decision on such "rate smoothing" until all of the costs are known, and until they know the balances available in their reserve funds for 2027.

#### Recommended Alternative Services and Innovative / Cost Saving Ideas

The RFP requested itemized pricing on some alternative new or enhanced services being considered by the Authority. The RFP also allowed proposers to suggest innovative or cost-saving ideas for the Board to consider, also with itemized pricing. The rate impacts above are for base services and do not include these alternatives.

As MDRR is not the recommended contractor, this section just includes Republic's proposed costs for alternative services. Republic's proposed costs for alternative services were consistently lower than MDRR's.

The table below shows the incremental cost for each alternative, the estimated rate impact, and if the Committee is recommending the alternative.

Estimated Impact of Base and Alternative Bids				
Base Bid	Annual \$ Impact	Estimated Rate Impact	Recommended	
Base Collection Services + Other Costs	\$96,578,089	24.60%	Yes	
Requested Alternative Bids				
Re-label Carts	\$123,053	0.16%	Yes	
Replace Carts	\$1,002,389	1.29%	No	
2nd Recycling Cart at no Additional Charge	\$269,266	0.35%	Yes	
2nd Recycling Cart at no Additional Charge + Unlimited Recycling Overages	\$728,248	0.94%	No	
2nd Organics Cart at no Additional Charge	\$319,653	0.41%	Yes	
2nd Organics Cart at no Additional Charge + Unlimited Organics Overages	\$798,254	1.03%	No	
Battery Collection at Multi-Family Dwellings (16+ unit complexes)	\$41,378	0.05%	Yes	
Weekend Collection from Downtown Public Garbage Cans	\$106,600	0.14%	Yes	
Republic Performs Annual SB 1383 Route Audits / "Lid Flipping"	\$0	0%	Yes	
Cost Saving Ideas				
Don't Re-Label Commercial / Multi-Family Bins	(\$11,286)	-0.01%	No	
Don't Add Cooking Oil Collection	(\$30,016)	-0.04%	No	
Reduce Roll-Off Service to Member Agency Facilities	(\$187,118)	-0.24%	No	
5-Year Phase in of New Vehicles	(\$760,207)	-0.98%	No	
Total with Recommendations	\$97,438,039	25.71%		

With the alternatives recommended by the Committee, the total estimated rate impact would be 26%.

The Committee considered Republic's proposal to reduce costs through a 5-year phase-in of new vehicles. However, the Committee does not recommend this option because: 1) The majority of the current collection vehicles will be at the end of their useful life by 2027; 2) There have already been maintenance problems, lack of available vehicles, and fluid spills due in part to the age of the current fleet, and; 3) The proposed savings is only 0.98%.

The alternative services requested in the RFP are described in detail in Attachment E. The Committee is seeking additional input from the full Board on two alternatives: Re-labeling carts and battery collection from multi-family dwellings.

#### Additional Services Proposed by Republic

Republic proposed to provide the following additional services, not required by the RFP, at no additional charge:

- 1. Two compost give-away events per year
- 2. Two document shredding events per year
- 3. A "recycle right" contest to win a year of free service (one winner per year, single-family service only)
- 4. A "track my truck" application that allows customers to see when their assigned truck has reached their location on collection day.

The Committee recommends accepting these no-cost additional services.

#### Recommended Changes to the Franchise Agreement

Notable differences between the current and recommended franchise agreement are presented in the table below.

Current Agreement (2015)	Recommended Agreement (2027)
Includes collection, billing, customer service, public education, solid waste and organics transfer, organics composting, solid waste disposal, commercial food scraps pre-processing and transfer, holiday tree collection, on-call pick-up of extra solid waste, and Cleanup Days	Includes collection, billing, customer service, and public education only  Starting 3/1/2027 the following services will no longer be part of the collection franchise agreement and will be performed under separate agreements:  • Solid waste and organics transfer – MDRR  • Organics composting – Recology  • Solid waste disposal – Republic
	Commercial food scraps pre-processing and transfer – Republic
	Holiday tree collection, on-call pick-up of extra solid waste, Cleanup Days – MDRR (as part of the Reuse Days agreement)
Rate Year = March 1 – February 28	Rate Year = July 1 – June 30 Initial rate year is March 1, 2027 – June 30, 2028
<ul> <li>Cost-based rate adjustments every three years</li> <li>Index-based rate adjustments in all other years</li> </ul>	<ul> <li>Cost-based rate adjustments every four years</li> <li>Index-based rate adjustments in all other years</li> </ul>
• Cost-based compensation adjustments capped at 5%	• Cost-based compensation adjustments capped at 7%
• Index-based compensation adjustments capped at 4%	• Index-based compensation adjustments capped at 7%
No revenue reconciliation	Revenue reconciliation during cost-based adjustment years
Cost-based adjustments do not allow for growth in accounts, tons, or service levels or increases in travel time to the transfer station due to traffic	Cost-based adjustments do allow for growth in accounts, tons, and service levels and increases in travel time to the transfer station due to traffic

<ul> <li>Customers on incomplete routes receive a credit if their container is not serviced on the scheduled day</li> <li>Customers on complete routes receive a credit if their container is not serviced on the day after their scheduled day</li> </ul>	All customers receive a credit if their container is not serviced on the scheduled day
The credit for a missed collection for a single-family home is \$5 per container per day late	The credit for a missed collection for a single-family home is \$10 per container per day late
Liquidated damages for common service problems	Performance improvement plan required for common service problems that exceed acceptable levels, with financial penalties for failure to implement the plan
The contractor provides and distributes public education materials, kitchen food scrap pails, multi-family recycling tote bags, and inside containers for businesses	The Authority provides, and the contractor stores and distributes, public education materials, kitchen food scrap pails, multi-family recycling tote bags, and inside containers for businesses

#### **CEQA DETERMINATION**

The Authority examined under CEQA the potential environmental impacts of the recommended award of the collection services agreement.

The main environmental issues related to the collection services agreement are the emissions generated by trucks used to collect and transport materials to the transfer stations. To complete a thorough analysis of these issues, the Authority engaged technical consultants to analyze the air quality impacts, greenhouse gas emissions (GHG), and vehicle miles travelled (VMT) that are expected to result under the collection services agreement. The analysis examines the change in existing (baseline) conditions as compared to anticipated conditions under the recommended collection services agreement.

Because the change between existing and future collections conditions are limited in scope, the assessment concludes that the award of recommended collection services agreement will not create environmental impacts that exceed any significance thresholds. Based on a review of the facts, circumstances, and the technical analysis, staff determined that the award of collection services agreement is not subject to further CEQA action. This determination is made pursuant to CEQA Guidelines section 15061(b)(3) (common sense exemption), because it can be seen with certainty that there is no possibility that the award of the collection services agreement may have a significant effect on the environment. Staff has also concluded that the award of the collection services agreement is exempt from CEQA pursuant to CEQA Guidelines section 15301 (Class 1) (existing facilities) which applies to "the operation, repair, maintenance, permitting, leasing, licensing, or minor alteration of existing public or private structures, facilities, mechanical equipment, or topographical features, involving negligible or no expansion of existing or former use." Lastly, staff has concluded that the proposed award of the collection services agreement is exempt from CEQA pursuant to CEQA Guidelines section 15308 (Class 8) (actions by regulatory agencies for protection of the environment) which applies to "actions taken by regulatory agencies, as authorized by state or local ordinance, to assure the maintenance, restoration, enhancement, or protection of the environment where the regulatory process involves procedures for protection of the environment."

Accordingly, staff recommends that the Board determine that award of the recommended collection services agreement is not subject to CEQA under Section 15061(b)(3) (common sense exemption), and is exempt from CEQA pursuant to Section 15301 (Class 1) (existing facilities) and Section 15308 (Class 8) (actions by regulatory agencies for protection of the environment), based on the findings described herein.

#### **ATTACHMENTS**

- A. Resolution No. 2025-03
- B. The Collection Services Agreement is located on the Collections RFP page here <u>link</u>
- C. Proposal Evaluation
- D. Detailed Comparison of Proposed Resources and Costs
- E. Alternative Services

#### CENTRAL CONTRA COSTA SOLID WASTE AUTHORITY

## RESOLUTION NO. 2025-03 RESOLUTION APPROVING AWARD OF A COLLECTION SERVICES FRANCHISE AGREEMENT

# THE CENTRAL CONTRA COSTA SOLID WASTE AUTHORITY ("AUTHORITY") HEREBY FINDS, DETERMINES, AND RESOLVES AS FOLLOWS:

WHEREAS, the State of California, by enactment of the California Integrated Waste Management Act of 1989 ("AB 939") and subsequent modifications thereto, established a solid waste management process that requires cities and other local jurisdictions to implement source reduction, reuse, and recycling as integrated waste management practices; and

WHEREAS, the State of California has found and declared that the amount of refuse generated in California, coupled with diminishing disposal capacity and potential adverse environmental impacts from landfilling and the need to conserve natural resources, has created an urgent need for State and local agencies to enact and implement an aggressive integrated waste management program, and directed the responsible State agency, and all local agencies, to promote diversion and to maximize the use of feasible waste reduction, re-use, recycling, and composting options in order to reduce the amount of refuse that must be disposed; and

WHEREAS, the Authority has the authority to assume municipal solid waste and materials diversion management responsibilities such as acquiring services, entering agreements, negotiating contracts, granting franchises, planning facilities, reviewing rates and tipping fees, and other related matters on behalf of the constituents of the Cities and Towns of Danville, Lafayette, Moraga, Orinda, and Walnut Creek, and the County of Contra Costa ("Member Agencies"); and

WHEREAS, the Authority has the authority to enter into exclusive service agreements for handling recyclable materials, organic materials, and solid waste, and to prescribe the terms and conditions of such agreements; and

**WHEREAS**, the Authority has found that collection, transfer, transport, processing, diversion, and disposal programs can most cost-effectively be carried out on a multi-jurisdictional basis; and

**WHEREAS**, the Authority currently has two agreements that work together to provide the collection, transfer, transport, processing, diversion, and disposal services in the service area, which expire February 28, 2027; and

**WHEREAS**, the Authority Board of Directors finds that the public health, safety, and well-being of the Authority, its Member Agencies, and their constituents requires the highest quality

collection, transfer, transport, processing, diversion, and disposal services from thorough, competent, and qualified companies pursuant to a long-term commitment; and

WHEREAS, the Authority conducted a competitive procurement process to solicit proposals for collection services for solid waste, recyclable materials, and organics materials; and

**WHEREAS**, the Authority Board of Director's Franchise Vendor Selection Ad Hoc Committee, assisted by Authority staff, consultants, and legal counsel, reviewed and evaluated the two collection services proposals received, and negotiated for collection services with both proposers; and

**WHEREAS**, the Franchise Vendor Selection Ad Hoc Committee recommends that Allied Waste Systems, Inc. d/b/a Allied Waste Services of Contra Costa County d/b/a Republic Services of Contra Costa County be awarded the collection franchise agreement, based on their proposal, interview, and the outcome of negotiations; and

WHEREAS, the recommended collection services franchise agreement was presented herewith to the Authority Board of Directors; and

WHEREAS, Authority staff and consultants examined under the California Environmental Quality Act (CEQA) the potential environmental impacts of the recommended award of the collection services franchise agreement, and determined there is no substantial evidence that the award of the collection services franchise agreement will have a significant effect on the environment, and, the award of the collection services agreement is not subject to the CEQA under Section 15061(b)(3) (Common Sense Exemption), and is exempt from CEQA pursuant to Section 15301 (Class 1) (Existing Facilities) and Section 15308 (Class 8) (Actions by Regulatory Agencies for Protection of the Environment).

NOW, THEREFORE, BE IT RESOLVED by the Authority Board of Directors:

**RESOLVED**, That the foregoing recitals are true and correct and made a part of this Resolution; and

**FURTHER RESOLVED**, That the Authority Board of Directors finds, on the basis of the whole record before it, that the recommended collection services franchise agreement is in the best interests of the public health, safety, and well-being of the Authority, its Member Agencies, and their constituents, and is a fiscally prudent approach to securing the collection services; and

**FURTHER RESOLVED**, That the Authority Board of Directors finds, on the basis of the whole record before it, that there is no substantial evidence that the award of the collection services franchise agreement will have a significant effect on the environment and the award of the collection services franchise agreement is not subject to the California Environmental Quality Act (CEQA) under Section 15061(b)(3) (Common Sense Exemption), and is exempt from CEQA pursuant to Section 15301 (Class 1) (Existing Facilities) and Section 15308 (Class 8) (Actions by Regulatory Agencies for Protection of the Environment); and

**FURTHER RESOLVED,** That the Authority Board of Directs awards and authorizes the Board Chair to execute the Franchise Agreement between the Central Contra Costa Solid Waste Authority and Allied Waste Systems, Inc. d/b/a Allied Waste Services of Contra Costa County d/b/a Republic Services of Contra Costa County, for Collection Services in the form presented to the Authority Board and on file with the Authority Board Secretary.

**APPROVED AND ADOPTED** by the Authority Board of Directors this 24<sup>th</sup> day of July 2025 by the following vote:

AYES:	Members:	
NOES:	Members:	
ABSENT:	Members:	
ABSTAIN:	Members:	
		Candace Andersen, Chair Central Contra Costa Solid Waste Authority, County of Contra Costa, State of California
COUNTER-SI	GNED:	APPROVED AS TO FORM:
Janna McKay,	Secretary of the Board,	Deborah L. Miller, Counsel
	Costa Solid Waste Aut	
County of Con	tra Costa, State of Calif	ia County of Contra Costa, State of California

Agenda Item No. 5a – Award of Collections Services Agreement Attachment B is located on RFP Collection Services page https://www.recyclesmart.org/rfp-collection-services

#### **EVALUATION OF COLLECTION PROPOSALS**

#### INTRODUCTION

In October 2024, the Central Contra Costa Solid Waste Authority ("Authority") released a Request for Proposals ("RFP") for Solid Waste, Recyclable Materials, Commingled Organics, and Commercial Food Scraps Collection. The Authority received proposals from Allied Waste Systems, Inc d/b/a, Republic Services of Contra Costa County ("Republic") and Mt. Diablo Resource Recovery ("MDRR"). The Franchise Vendor Selection Ad Hoc Committee ("Committee") of the Authority Board reviewed the proposals, conducted interviews, requested clarification, and performed due diligence to determine the best value of each proposal. Following the final negotiations, the Committee has concluded the following for each proposer and is making its recommendation for selection.

#### **ANALYSIS**

Each proposer provided responsive proposals which were used in this evaluation. The Committee used the criteria established in the RFP to evaluate the proposals to determine the best value for the Authority and ratepayers.

#### Environment

This criterion evaluated the ability of the proposal to divert material from disposal and improvements or reduction of air quality, greenhouse gas emissions, water quality, soil, and traffic impacts. Both proposers provided similar strategies for managing environmental impacts, vehicle fleet, and recycling programs. Each proposer emphasized education and outreach as a main method for achieving its environmental and diversion goals. Either proposer would help the Authority achieve and meet its goals and priorities in this area.

Both companies proposed using Compressed Natural Gas (CNG) vehicles, as is the current practice. The RFP included an optional bid on how the proposer would transition to an electric fleet of vehicles considering the regulatory changes happening on a State and Federal level. Republic's proposal included a thoughtful and thorough plan to transition to an electric vehicle fleet with options for implementation throughout the term of the agreement. It included how the Authority would fit into the company's larger electrification of its fleet. MDRR's consideration in this area was more reserved in its implementation.

The Authority staff and Board are aware of the importance of public participation in the successful implementation of diversion programs. The collection contractor is an integral partner in implementing and promoting diversion programs. MDRR's proposal and presentation on its customer-first, hands-on approach to changing customer behavior and solving service and customer related issues, impressed the Committee. Republic maintained much of its current education and outreach program with minor improvements and offered a new incentive program.

#### Service Quality

This criterion focuses on providing high quality collection, customer and public agency relations, management, and minimizing disruptions in service. In this area, MDRR's proposal showed a thorough examination and allocation of resources providing more routes and vehicles in its proposal than Republic. MDRR's per route hour and per route day productivity statistics provided reasonable comfort in the quality of service they could provide when benchmarked against comparable agencies and Republic's proposal.

As shown in attachment D, each proposer took a different approach to routing and labor allocation. MDRR had a higher number of routes per sector and per commodity, while Republic utilized a higher pool-driver ratio to deploy assistance where and how it is needed. Both proposers planned a standard ten-hour workday for drivers. Republic's cost proposal contained more overtime hours.

Republic detailed operational and customer service enhancements to mitigate its current service problems. Republic increased the number of routes compared to its current operations (76 current vs. 86.5 in their final proposal). Additionally, Republic provided several technology-based enhancements to alleviate customers' concerns about their containers being missed and an enhanced customer service portal and mobile app. Republic also proposed to implement updated technology in route vehicles to better track what is occurring in the field in real time.

Notably, the new agreement includes a new fleet of vehicles. A delay in the delivery of such vehicles may present a disruption in service until new vehicles arrive. Republic's existing fleet that is currently performing collection in the Authority's service area mitigates any potential disruption in service. It is unclear if MDRR would be able to lease or borrow enough vehicles to provide service with limited or no disruption if new vehicle deliveries are delayed.

It is prudent to include information the Committee learned during the due diligence phase of the RFP process. The committee became aware of MDRR's entertainment of a potential sale of its company either before or during the commencement of the new agreement. After extensive discussions between MDRR and the Authority, MDRR disclosed there is no intention of selling in the short-term. However, the risk of sale and the potential, unknowable impact on service quality was deliberated by the Committee as part of this criterion.

#### **Cost**

As noted in the RFP, cost is only one of several evaluation criteria. The evaluation of cost compared the total value of the offerings by each proposer, the reasonableness of the associated costs, and the potential rate impact in the Authority's service area. Both proposals presented a substantial increase in cost to the current collection system. Republic's final negotiated cost (\$58,578,089) was considerably lower and resulted in significant savings compared to MDRR's final negotiated cost (\$68,177,150) for service.

MDRR's potential award of the contract would roughly double the revenue and expenses for the company. The Committee had concerns that such significant growth could be seen as a risk for potential lenders or banks MDRR would need to borrow from to finance the capital needed for the new contract. MDRR would likely need to make strong covenants with any lending institution to

secure a loan. If MDRR were unable to meet its lending agreement obligations, it may need to approach the Authority for rate or other financial relief.

#### **Technical**

The technical criterion evaluated commitments to health and safety, sufficient resources in the field and in the office, operational efficiency, credibility, and reporting, among others. Both proposers were found to be responsive to the RFP in this regard, providing satisfactory plans for implementing and maintaining credible and efficient programs. As stated above, MDRR proposed more routes and vehicles than Republic. Republic provided satisfactory improvements to address current challenges and proposed more drivers than MDRR.

#### **CONCLUSION**

The Committee has reviewed the proposals by each proposer against the stated evaluation criteria in the RFP. Considering the above, it is the opinion of the Committee that Republic has provided the best value of the proposals received and should be awarded the contract for Collection.

#### **COMPARISON OF PROPOSED RESOURCES AND COSTS**

#### **Summary**

The resources and costs proposed by Republic and MDRR to provide base services are summarized below:

	Republic	MDRR	Difference
\$/Year	\$58,578,089	\$68,177,150	\$9,599,061
Estimated Rate Impact	25%	37%	12%
Routes	86.5	89.8	3.3
Trucks	105	111	6
Drivers	119	111	8
Mechanics	16	8	8
Customer Service Reps	5	10	5

#### **Cost**

The following tables provide more details regarding the base cost proposals:

Base Services	Republic	MDRR
Increase From Current Collection Cost	47%	71%
Estimated Rate Impact	25%	37%
Proposed Profit	13%	12%

### **Cost Proposal for Base Services**

	Republic	MDRR
Cost of Operations		
Labor-Related Costs	24,748,889	19,236,677
Vehicle-Related Costs	4,478,798	3,665,200
Fuel Costs	1,433,583	1,014,790
Other Costs	1,412,911	1,754,311
Direct Depreciation (including vehicle purchase)	5,422,684	9,573,694
Total Allocated Costs - Labor, Vehicle, Fuel & Other	11,869,725	18,722,113
Total Allocated Costs - Depreciation & Start-Up	311,257	608,845
Total Cost of Operations	49,677,846	54,575,631
Profit	7,423,126	7,796,519
Pass-Through Costs		
Interest Expense Direct Lease Costs Total Operating Yard and Lease Costs Allocated	1,477,117 - -	5,805,000 - -
Total Pass-Through Costs	1,477,117	5,805,000
Total Costs	58,578,089	68,177,150

The following tables provide more information on the alternative bids.

Requested Alternative Bids	Republic \$/Year	MDRR \$/Year
	Ψ/TCal	Ψ/ ι σαι
Re-label Carts	123,053	1,750,569
Replace Carts	1,002,389	2,785,698
2nd Recycling Cart at no Additional Charge	269,266	778,563
2nd Recycling Cart at no Additional Charge + Unlimited Recycling Overages	728,248	771,784
2nd Organics Cart at no Additional Charge	319,653	778,563
2nd Organics Cart at no Additional Charge + Unlimited Organics Overages	798,254	771,784
Battery Collection at Multi-Family Dwellings (16+ unit complexes)	41,378	384,440
Weekend Collection from Downtown Public Garbage Cans	106,600	184,893
Perform Annual SB 1383 Route Audits / "Lid Flipping"	-	47,308

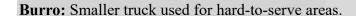
Base Services + Recommended Alternative Bids	Republic	MDRR
	\$/Year	\$/Year
Base Services	58,578,089	68,177,150
Re-label Carts	123,053	1,750,569
2nd Recycling Cart at no Additional Charge	269,266	778,563
2nd Organics Cart at no Additional Charge	319,653	778,563
Battery Collection at Multi-Family Dwellings (16+ unit complexes)	41,378	384,440
Weekend Collection from Downtown Public Garbage Cans	106,600	184,893
Perform Annual SB 1383 Route Audits / "Lid Flipping"	_	47,308
TOTAL	59,438,038	72,101,487

#### **Collection Vehicles / Trucks**

Republic proposed to purchase 105 total collection vehicles to serve the Authority's service area. MDRR proposed 111. This includes both regular trucks and the spare trucks that are used when a regular truck is out of service. The overall proposed spare ratio (trucks / routes) is 21% for Republic and 24% for MDRR. An industry standard is to maintain a spare ratio of at least 20%.

During the current contract, there were periods when there were insufficient spare "Burro" trucks to complete the hard-to-serve routes. To prevent this reoccurring during the term of the new agreement, Republic proposed a 33% spare ratio for "Burro" trucks and MDRR proposed a 25% spare ratio for "Burro" trucks.

Descriptions of the types of trucks proposed are provided below:





**Side-Loader:** Typically used to collect 20-96 gallon carts from single-family homes.



**Front-Loader:** Primarily used to collect 1-8 cubic yard bins from commercial and multifamily customers.



**Rear-Loader:** Rear-Loaders can collect both carts and 1-2 cubic yard bins, as well as public litter cans, bags and bundles of extra yard trimmings and recyclables, and other containers and materials that have to be collected manually.



**Roll-Off:** Roll-Off trucks collect 10 - 40 cubic yard boxes ("dumpsters") like those used at construction sites, as well as roll-off compactors like those used at large stores and shopping malls. Roll-off trucks pick up the container, take it to the transfer station, empty it, then return the container to the customer site. All other trucks empty the containers into the truck at the customer site.



Curotto-Can: A Front-Loader that carries a box equipped with a cart tipper. Currently most of the trucks used in our service area are Curottos. Neither proposer is recommending Curottos for the new agreement.



The table on the next page details the number of trucks, by truck type and material type, proposed by Republic and MDRR.

### **Trucks**

	Republic	MDRR
Burro Trucks / Hard-to-Serve		
Regular	12	12
Spares	4	3
Total	16	15
Routes	12	12
Trucks / Route	1.33	1.25
Side-Loaders		
Regular	47	48
Spares	10	9
Total	57	57
Routes	46.4	48
Trucks / Route	1.23	1.19
Front-Loaders		
Regular	16	21
Spares	3	6
Total	19	27
Routes	16.6	21.4
Trucks / Route	1.14	1.26
Rear-Loaders		
Regular	4	2
Spares	1	1
Total	5	3
Routes	4	2
Trucks / Route	1.25	1.50
Roll-Off		
Regular	7	6
Spares	1	3
Total	8	9
Routes	7.5	6.4
Trucks / Route	1.07	1.41
Total Trucks	105	111
Total Routes	86.5	89.8
Total Trucks / Total Routes	1.21	1.24
Overall Spare Ratio	21%	24%

#### **Routing Efficiency**

The table below shows the proposed lifts/route/day for each company, by truck type and material type. A "lift" is when a container is lifted to be emptied into a truck. The proposed lifts/route/day for both companies appear to be reasonable. We benchmarked the proposed operating statistics against five other recent procurements in Bay Area jurisdictions. Those benchmarks indicate a reasonable range of productivity for side-loader service at 625 to 905 lifts/route/day compared with Republic's proposal at 778 and MDRR's proposal at 690. MDRR assumed significantly fewer organics set-outs, lowering their organics lifts/route/day and their average lifts/route/day when compared to Republic.

#### Lifts/Route/Day

	Republic	MDRR	
Burro Solid Waste	267	322	
Burro Recyclables	271	262	
Burro Organics	309	178	
Average Burros	282	254	
Side-Loader Solid Waste	776	796	
Side-Loader Recyclables	767	764	
Side-Loader Organics	792	510	
Average Side-Loaders	778	690	
Front-loader Solid Waste	106	91	
Front-loader Recyclables	126	201	
Front-loader Organics	473	409	
Front-Loader Food Scraps	271	220	
Average Front-Loaders	244	230	
Roll-Off Solid Waste	2	4	
Roll-Off Recyclables	6	2	
Roll-Off Organics	2	N/A	
Average Roll-Off	3	3	

#### Routes

Both Republic and MDRR proposed more than the current number of collection routes in order to: 1) Ensure that all routes will be completed on the scheduled day; 2) Keep driver workdays to 10 hours or less; 3) Account for the additional travel time to the new, more distant transfer station. Both Republic and MDRR proposed 3 more hard-to-serve ("Burro" Truck) routes than current. Republic proposed 4 more regular single-family (Side-Loader Truck) routes than current. MDRR proposed 7.6 more regular single-family routes than current, and 3.6 more regular single-family routes than Republic. Overall, Republic proposed 10.5 more total routes than current, while MDRR proposed 13.8 more total routes than current. MDRR proposed 3.3 more total routes than Republic. A detailed table of the proposed routes is provided on the next page.

#### Routes

	Current	Republic	MDRR
Single-	Family		
Burro Trucks / Hard-to-Serve			
Solid Waste	3	4	4
Recyclables	3	4	4
Organics	3	4	4
Total Burro	9	12	12
Side-Loaders			
Solid Waste	13.2	14.2	16
Recyclables	13.2	14.2	16
Organics	14	16	16
Total Side-Loaders	40.4	44.4	48
Commercial/	Multi-Fam	ily	
Front-Loaders			
Solid Waste	7.2	7.2	8.2
Recyclables	6.4	6.4	9.2
Organics		1	1.6
Food Scraps	2	2	2.4
Total Front-Loaders	15.6	16.6	21.4
Rear-Loaders			
Solid Waste	2	2	
Recyclables		1	
Organics		1	
Total Rear-Loaders	2	4	0
Side-Loaders			
Solid Waste			
Recyclables	2	2	
Organics	1		
Total Side-Loaders	3	2	0
Roll-Off			
Solid Waste	3	5.07	2.2
Recyclables	2	0.6	2.2
Organics	1	1.83	2
Total Roll-Off	6	7.5	6.4
Public Litter Cans			
Rear-Loaders			2
TOTAL ROUTES	76	86.5	89.8

Note that Republic proposed to collect some public litter cans on their regular routes and to subcontract the rest to a street sweeping company, per current practice.

# **Staffing**

The drivers, mechanics, and customer service representatives proposed by Republic and MDRR are provided below. "Pool" drivers are drivers who are not assigned a regular route, but who are available to cover the routes of the regular drivers who are on vacation, sick leave, etc. In negotiations, Republic agreed to maintain a pool driver ratio (total drivers / routes) of 37%.

Republic proposed sixteen truck mechanics and MDRR proposed eight. Republic's mechanics would work at their current truck yard in Pacheco, and MDRR's mechanics would work at their proposed truck yard in Concord. MDRR currently uses their Concord property to transfer the Authority's recyclables to MDRR's recyclables processing facility in Pittsburg.

Republic proposed five customer service representatives who would be dedicated full time to responding to customers from the Authority's service area, and MDRR proposed ten such dedicated customer service representatives. Republic proposed that its customer service representatives would work remotely, as is the current practice. In negotiations, Republic agreed that its dedicated customer service representatives would live within 75 miles of the Authority's service area, to ensure that they are familiar with our region. MDRR proposed to open a new customer service center (office) located within the Authority's service area where their dedicated customer service representatives would work. This proposed new MDRR office would be open to the public so that the Authority's customers would have the option to pay their bills, arrange for service, and ask questions in-person. Both Republic and MDRR stated that if needed, overflow calls from the Authority's service area would be routed to their other call centers.

### **Number of Employees Proposed**

	Republic	MDRR
Regular Drivers	89.9	89
Pool Drivers	29.1	22
Total Drivers	119	111
Routes	86.5	89.8
Drivers/Route	1.38	1.24
Mechanics	16	8
Trucks	105	111
Trucks/Mechanic	6.56	13.88
Customer Service Reps	5	10

## **ALTERNATIVE SERVICES**

1. Re-label Carts. Carts are plastic 20-96 gallon two-wheeled containers. Bins are metal 1 – 8 cubic yard containers used at commercial and multi-family properties. Cart and bin labels are primarily used to indicate which materials can and can't go into the container. The base collection services require the contractor to re-label all commercial and multi-family bins by June 30, 2028, and to repair/repaint/replace any of those bins that are found to be in bad condition. The base services do not require the contractor to re-label any carts, single-family, multi-family, or commercial. This alternative, if implemented, would require the contractor to re-label all existing carts (single-family, multi-family, and commercial) by June 30, 2028. The contractor would place new adhesive labels on the existing cart lids. For single-family customers, re-labeling would occur on a day when their carts are set out at the curb for collection. The Committee preliminarily recommends relabeling all carts but is seeking additional input from the Board.

Cost Per Year = \$123,053 Estimated Rate Impact = +0.16%

2. <u>Replace Carts.</u> The contractor would have to replace all existing carts (single-family, multi-family, and commercial) with new carts by June 30, 2028. The new carts would come with in-mold labels on the lids. At each service location, the contractor would be required to deliver the new carts at the same time that they remove the existing carts. The Committee does not recommend replacing all carts, due to cost and potential disruption to customers, and because many of the existing carts still have useful life.

Cost Per Year = \$1,002,389 Estimated Rate Impact = +1.29%

3. <u>Second Recycling Cart at No Additional Charge</u>. Currently, single-family homes receive one recycling (blue) cart at no additional charge and pay an extra charge for any additional recycling carts. This alternative would allow single-family homes to receive a second recycling cart at no additional charge, upon request. The Committee recommends this alternative.

Cost Per Year = \$269,266 Estimated Rate Impact = +0.35%

4. Second Recycling Cart at No Additional Charge Plus Unlimited Recycling Overages. In addition to being able to receive a second recycling (blue) cart at no additional charge, single-family homes would be able to set out extra cardboard and other recyclables for weekly collection. The extra recyclables would be set out on the curb next to the customer's full recycling cart, in bundles, paper bags, or cardboard boxes on the customers' regular weekly collection day. Customers would not have to contact the collection contractor in advance to have the extra recyclables collected. This would replace the current on-call program for collection of extra recyclables. The Committee does not recommend this alternative due to cost.

Cost Per Year = \$728,248 Estimated Rate Impact = +0.94%

5. <u>Second Organics Cart at No Additional Charge.</u> The same as Alternative #3, except for organics (green) carts. The Committee recommends this alternative.

Cost Per Year = \$319,653 Estimated Rate Impact = +0.41 %

6. Second Organics Cart at No Additional Charge Plus Unlimited Organics Overages. The same as Alternative #4, except for organics. Food scraps and food-soiled paper would still need to be placed in the organics (green) cart, but extra yard trimmings and clean wood could be set out next to the organics cart in bundles, paper bags, or cardboard boxes on a customer's regular weekly collection day. Customers would not have to contact the collection contractor in advance to have the extra organics collected. This would replace the current on-call program for collection of extra organics. The Committee does not recommend this alternative due to cost.

Cost Per Year = \$798,254 Estimated Rate Impact = +1.03 %

7. Battery Collection at Multi-Family Dwellings. This alternative involves placing battery recycling buckets at multi-family dwelling complexes. The buckets would only be available upon request to multi-family complexes with 16+ units, as those complexes are required to have an on-site property manager. The on-site manager would coordinate with the contractor to find a mutually agreeable location to keep the battery recycling buckets (e.g., in the office of the complex, near the mailboxes, etc.) and would contact the contractor for pick-up when needed. The current alternative for multi-family residents is battery recycling buckets at retail stores. Single-family residents can place batteries in a bag and put the bag on top of their recycling carts on their regular weekly collection day.

There are 519 multi-family accounts in our service area. Of those, 276 complexes have 16 units or more.

Number of complexes with 16 units or more		
City of Lafayette	32	
City of Orinda	4	
City of Walnut Creek	149	
Contra Costa County (RecycleSmart)	50	
Town of Danville	14	
Town of Moraga	27	
Grand Total	276	

The Committee preliminarily recommends battery collection at multi-family dwellings but is seeking additional input from the Board.

Cost Per Year = \$41,378 Estimated Rate Impact = +0.05%

8. Weekend Collection from Downtown Public Garbage Cans. The collection contractor currently provides collection from specified public garbage cans (on sidewalks, etc.) on weekdays. The RFP identified some public garbage cans in downtown areas that the Member Agencies would like emptied on Saturdays as well as on weekdays. Based upon Republic's cost proposal, the Committee recommends this alternative.

Cost Per Year = \$106,600 Estimated Rate Impact = +0.14%

9. Republic Performs SB 1383 Route Audits. State law (SB 1383) requires the authority to audit each collection route once per year for contamination. Audits consist of looking into full containers prior to collection ("lid-flipping") and leaving a "Good Job" or "Oops" tag depending upon how well the customer separated their materials into the proper containers. Both types of tags explain proper separation. The Authority currently contracts with a consultant for this service. Republic proposed to conduct the annual audits at no additional charge using the five Sustainability Advisors already included in the franchise agreement. This would reduce the amount of time that the Sustainability Advisors spend on other tasks such as providing education and technical assistance to businesses and multi-family dwellings. However, the Authority could choose in any given year to hire consultants to do the route audits again in order to re-prioritize the Sustainability Advisors' workload. The Committee recommends this alternative.

Cost Per Year = \$0 Estimated Rate Impact = 0%



# Agenda Report

TO: CCCSWA BOARD OF DIRECTORS

**FROM:** DAVID KRUEGER, EXECUTIVE DIRECTOR

**DATE:** JULY 24, 2025

SUBJECT: EXECUTIVE DIRECTOR'S MONTHLY REPORT

### **SUMMARY**

Central Contra Costa Solid Waste Authority (Authority) staff performs high-level programmatic and administrative tasks each month to provide outreach and education to residents, businesses, and schools to increase diversion and instill waste prevention practices. Staff manages the franchise agreements and customer service in addition to monitoring monthly reporting by our service providers. Staff also interacts with Member Agency staff, community groups, and regional partners on a variety of topics including SB 1383, legislation, and industry best practices.

### RECOMMENDED ACTION

1. This report is provided for information only. No Board action is required.

### **DISCUSSION**

### **Notable Events:**

• As described in the Third Amendment to the Republic franchise agreement, the new service quality metric is 2,700 or fewer missed container pickups from residential subscribers on incomplete routes in a four-week period. The current phase will affect the rates in Rate Year 12. For each period in which the metric is met, Republic is entitled to a special rate increase. For Rate Year 11 that amount was \$283,833. The following table shows the number of missed container collections and number of times Republic has met the metric.

Period	Four-Week Period Beginning	Number of Missed Residential Collections	Metric Met (2,700 or fewer)
1	October 14, 2024	1,187	Yes
2	November 11, 2024	1,808	Yes
3	December 9, 2024	2,165	Yes
4	January 6, 2025	3,658	No
5	February 3, 2025	1,335	Yes
6	March 3, 2025	1,076	Yes
7	March 31, 2025	1,839	Yes
8	April 28, 2025	990	Yes
9	May 26, 2025	2,655	Yes
10	June 23, 2025	2,205	Yes

- On June 26, Judith Silver and Tessa Grezdo, the Republic Services Sustainability Advisor for downtown Walnut Creek, provided a "What Goes Where" training and information sharing session to over 40 City of Walnut Creek employees. The training included a viewing of a short educational video prepared by the Authority and Republic Services (available on the Authority's website) to help businesses understand recycling and organics practices in our service area. The training included questions from city staff and tips on how to prevent waste by bringing your own reusable cup to the coffee shop and your own reusable container for leftover food when eating out.
- The Authority had an outreach booth and/or provided recycling and composting waste stations in partnership with Republic Services at the following **community events in June and July:** 
  - o May 31 June 1, Walnut Creek Art & Wine Festival
  - o June 26, Orinda Music in the Park
  - o Orinda 4<sup>th</sup> of July
- Young artists in the Authority service area are now featured on the Republic Services truck signs! Emma Xia (pictured below), a student at The Seven Hills School in Walnut Creek, and Hailey Hight a student at Sycamore Valley Elementary School in Danville, were selected to showcase their art for the first 'Five R's' truck sign art contest. The signs will stay on the trucks for about one year. Republic Services coordinated a photo shoot with each family to congratulate them, and the Authority highlighted their signs in the most recent RecycleSmart newsletter and on social media. The photoshoot with Hailey is scheduled for July 28<sup>th</sup> and staff will share it with the Board at an upcoming meeting.



Emma Xia
The Seven Hills School, Walnut Creek

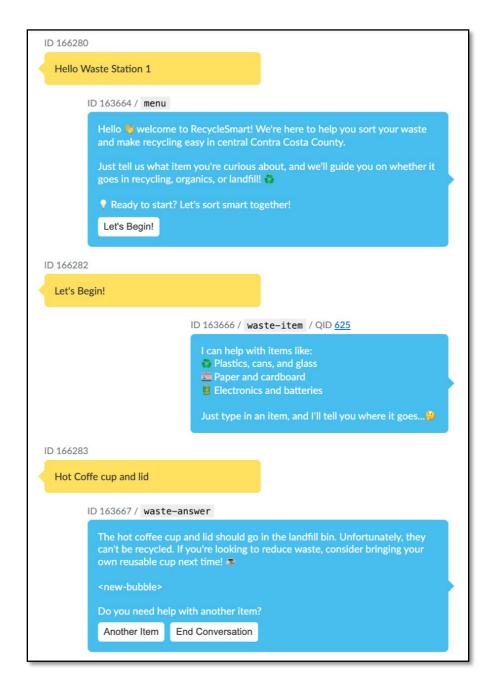
• The Authority partnered with the City of Walnut Creek to **install the first organics Big Belly receptacles downtown** at the two most used waste stations. The stations were installed on June 27. These are the first three-stream (organics, recycling, landfill) public sidewalk stations in the service area to pilot organics including food scraps and uncoated food-soiled paper. The artwork wraps have bold visuals to help pedestrians sort properly and prominently show QR codes encouraging people to use the 'Hello Recycling Bin" texting tool to quickly find sorting information for the materials in their hands! Authority staff is working with Walnut Creek staff to visually inspect the materials collected, including recycling and organics, to better understand use and contamination. Having three-stream stations available for public access is an important

step in behavior change and continuing awareness of waste reduction and proper sorting everywhere we go. **Photos below.** 

Big Belly Three-Stream Public Waste Containers Downtown Walnut Creek June 27, 2025



# "Hello Recycling Bin" Texting Tool QR Code Participation at new waste stations downtown Walnut Creek



- The Authority partnered with the City of Orinda to host the **award-winning second annual "Eco Heros" Summer Camp** July 14-18. The Town of Danville piloted a condensed version of the camp on July 22 and 24.
- Plastic Free July is a global movement that helps millions of people be part of the solution to plastic pollution so we can have cleaner streets, oceans, and beautiful communities. Will you

participate in Plastic Free July by pledging to refuse single-use plastics? Make the pledge at www.plasticfreejuly.org.

- The Authority designed a **new mailer for food generating businesses participating in the commercial Food Recycling Project** in partnership with Republic Services and East Bay Municipal Utilities District (EBMUD). This mailer is intended to thank participants for their longstanding commitment to reducing organic waste to landfill and bring awareness to the benefits of the program and challenges with common contaminants. **The brochure is provided as Attachment A.**
- The Authority updated the Reuse & Cleanup Days brochure that is mailed to single-family homes bi-annually in advance of their scheduled date. The brochure is provided as Attachment B. The brochure has not been significantly updated since about 2015, and staff wanted to provide more information about the background of the program and what happens to gently used items that are placed at the curb.
- Authority staff is working with Republic Services to **update the annual mailed service guides** including residential, multifamily, commercial and schools.

### **Completed and Ongoing Activities:**

• The monthly **Member Agency liaison meetings** in June and July were cancelled.

Member Agency Liaisons			
Name & Member Agency	Title	Email	<b>Phone (925)</b>
David Brockbank, County	Conservation Program Manager	David.Brockbank@dcd.cccounty.us	655-2911
Cat Bravo, Danville	Manager Management Analyst	cbravo@danville.ca.gov	314-3377
Anna Tolle, Lafayette	Planning Technician	ATolle@ci.lafayette.ca.us	299-3205
Darin Hughes, Orinda	Assistant Planner	dhughes@cityoforinda.org	253-4269
Cassius Carandang, Moraga	Assistant Planner	ccarandang@moraga.ca.us	888-7042
Candice Rankin Mumby, Walnut Creek	Sustainability Manager	rankinmumby@walnut-creek.org	943-5899 x2304

#### • EAR + 2024 Diversion Information

July is when staff is hard at work preparing the Electronic Annual Report which is due to CalRecycle on August 1 of each year. The report includes details about our compliance with SB 1383 and AB 939. As part of the process, CalRecycle reports out to each jurisdiction on our disposal and pounds/per person per day for the previous calendar year. In 2024, the Authority's disposal went down, thus, our overall diversion went up. Please see the table below. More details about our compliance metrics will be provided at a later Board meeting.

### 2015-2024 Disposal Target

Year	Authority Pounds Per Capita Per Day Disposal Limit	Pounds Per Capita Per Day Disposal	Total Disposal	CalRecycle Equivalent Diversion Rate	Under Limit
2015	4.7	3.6	115,638	62%	Yes
2016	4.7	3.7	118,105	61%	Yes
2017	4.7	3.7	120.096	61%	Yes
2018	4.7	3.7	118,865	60%	Yes
2019	4.7	3.5	109,156	64%	Yes
2020	4.7	3.5	111,440	63%	Yes
2021	4.7	3.3	106,654	65%	Yes
2022	4.7	3.5	112,195	63%	Yes
2023	4.7	3.4	108,273	64%	Yes
2024	4.7	3.3	104,952	65%	Yes

### Staff participated in or attended the following meetings in June and July 2025

- Bay Area Recycling Outreach Coalition meeting, June 10 and July 8
- Lafayette Environmental Task Force, June 12 and July 10
- California Organics Recycling Council Monthly Meeting, June 17 and July 11
- California Product Stewardship Commission Associates meeting, June 18
- Orinda Monthly Mayor's Meeting, July 8
- Moraga Community Monthly Meeting, July 11
- AB 939 Quarterly County Recycling Coordinators Meeting, July 15
- Alameda County Recycling Markets Network quarterly meeting, July 17
- Lafayette Coffee with the Mayor, July 25

### **ATTACHMENTS**

- A. Food to Energy brochure
- B. Revised Reuse & Cleanup brochure

# Food scraps fuel homes!

The Food Recycling Project creates electricity! Collected food scraps go to East Bay Municipal Utility District's wastewater treatment plant in Oakland, where they are processed into methane gas that is captured to power the facility and supply energy to the Port of Oakland.

Along with renewable energy, the process also creates a compostlike material used as a soil amendment for non-food agriculture.

# Free resources and assistance

Call Republic Services at **(925) 671-5860** or email: **sustainabilityadvisors@republicservices.com** 



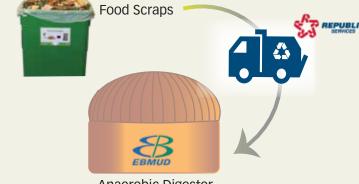
- Technical assistance
- Site visits
- Resources and training videos
- Start-up kitchen containers

Scan for more information:



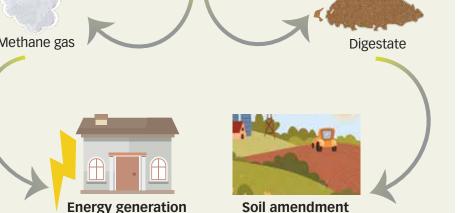
RecycleSmart.org/foodwaste

# **How the Food-to-Energy Project works:**



Anaerobic Digester

Digestate





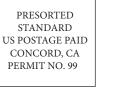




BUSINESSES
participate in the
Food-to-Energy
Project.

















Danville Brewing Co. shone brightly in 2024. They recycled **45.5 tons of spent grain** and 8 tons of food scraps.

# Food-to-Energy Project is going strong!

We know that food fuels the body, giving it energy to work and play. **But...did** you know that food scraps can "fuel" our homes and offices too?

**The Food-to-Energy Project** transforms discarded food scraps into clean, renewable energy. The project keeps food out of the landfill and reduces our reliance on fossil fuels.

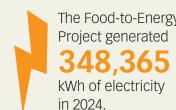
**Danville Brewing Company is ALL IN!** As one of 700 local business participants, the restaurant's employees properly discard all inedible food in the food scraps cart or bin. They also recycled spent grain from their brewing process which is turned into food for animals. Feeding people and animals is always the best use of our food.

### Check out their 2024 metrics!

8 Tons of food scraps 45.5 tons of spent grain ıals **1,933 kWh** an turned into is enough to **power** animal feed. 4 households for one month!

# We need your help to keep contaminants out!

Thank you for your continued participation in this important Food-to-Energy Project. Only food scraps and uncoated food-soiled paper can be **turned into energy**. Please keep all other items out of your food scraps cart or bin.





This is enough energy energy to power 59 households for

**Common contaminants found in** the food scraps carts and bins:

landscape trimmings • black or white plastic bag • disposable gloves • plastic, metal and glass food containers • "compostable" plastics



- X Do not use black or white plastic bags.
- ✓ Use clear bags or BPI-Certified compostable bags.



- X No disposable gloves
- Disposable gloves go in the Landfill cart or bin.



- X No "compostable" plastics
- ✓ Compostable plastics can't be turned into energy. All compostable plastics go in the Landfill.

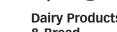
# Sort for Success...

(because some things make a mess)

Plate scrapings, inedible food and uncoated food-soiled paper go in the food scraps cart or bin.









Disposable gloves



and paper towels







Plastic, metal and glass food containers



Plastic film and packaging Empty all food scraps into the Food Scraps cart or bin first.







at (925) 671-5860.





# What are Reuse and **Cleanup Days?**

Our Reuse and Cleanup Days started in 1999-since then, twice a year on pre-scheduled days, all 67,000 single-family homes in the RecycleSmart service area can set out gentlyused household items for pickup at no additional cost.

On Reuse Day, Mt. Diablo Resource Recovery (MDRR) collects reusable items and donates them to those in need.

On Cleanup Day (the day after Reuse Day), Republic Services picks up any leftover items that do not meet the Reuse Day requirements and takes them to the landfill.

Since RecycleSmart contracted with MDRR in 2015, more than 22 million pounds of reusable items have been donated! Items have gone to more than 50 organizations, in Contra Costa County and around the region. Please visit our website for more detailed information about Reuse and Cleanup Days:

# RecycleSmart.org/Cleanup

**Reuse Day questions?** 

Call Mt. Diablo Resource Recovery at 925-692-2286

Cleanup Day questions and scheduling? Call Republic Services at 925-685-4711

Your REUSE DAY is:

Your CLEANUP DAY is:

inside for details! If you

RecycleSmart.org/Cleanup or scan the QR code.



# **Reuse and Cleanup Days**

Give new life to your gently used items and reduce waste to the landfill



# How do I prepare for **Reuse Day?**

- Place reusable items at the curb by 6:00 a.m. Please see the front panel of this brochure for the date.
- Bag, box or wrap small items.
- Please make sure items are dry.
- Items not taken for reuse will be tagged and left at the curb.





### **Acceptable items**

- Household Electronics and Appliances (For state reporting purposes, please put your name on all TV's and computer screens)
- Home Decor and Accessories
- Office and School Supplies
- Garden, Outdoor and Sporting Equipment (Empty all gas or oil from equipment)
- Gently-Used Furniture (No broken, stained, or ripped furniture)
- Clothes and Shoes (Make sure shoes are paired)
- Scrap Metal, Wire
- Car Parts and Auto Batteries







# These items are NOT accepted on Reuse Day

- No Mattresses
- No Construction and Demolition Waste
- No Tires
- No Household Hazardous Waste
- No Rocks or Dirt
- No Cribs or Car Seats
- No Loose Wood
- No Broken Items
- No Dishwashers (not an acceptable appliance)
- No Broken or Unassembled Furniture



### Try Our Reuse, Repair and Thrift Tool

Find businesses and organizations in central Contra Costa County to extend the life of, or find new homes for, your

items: RecycleSmart.org/Reuse

# How do I prepare for **Cleanup Day?**

- Place items at curb by 6:00 a.m. Please see the front panel of this brochure for your Cleanup Day.
- Maximum cleanup volume is 2 cubic yards or fourteen 32-gallon bags.
- No items larger than 4 feet long and 24 inches in diameter or bags or items that weigh more than 50 pounds each.
- Please check your material quantity, you may be charged for anything over the size and weight limits.





# **Cleanup Day**

Materials go to landfill

## These items are NOT accepted on Cleanup Day

- No Household Electronics
- No Recyclables
- No Appliances
- No Car Parts
- No Large Furniture
- No Mattresses
- No Household Hazardous Waste
- No Tree Stumps or Large Tree Trunks
- No Food Scraps
- No Organics, Leaves, Wood or Yard Trimmings
- No Rocks, Dirt or Concrete

Please do not place Cleanup Day items in front of your blue recycling and black landfill carts. Your carts may not be serviced.









Please call Republic Services at 925-685-4711 to schedule extra curbside services at no additional cost.

Households may schedule up to four recycling and/or organics services per year, and one extra landfill service.

For more information about extra curbside services. visit: RecycleSmart.org/ExtraServices













No. 10 Woodlands Extension, Plot 12182, Off Mosi-O-Tunya Road, Lusaka, Zambia. info@zambianroadsafety.org www.zambianroadsafety.org 0026 0961475610

27 May, 2025

Mr. Ritchie Granzella General Manager Mt. Diablo Resource Recovery (MDRR)

**Subject: Appreciation for Bicycle Donation Support** 

Dear Mr. Granzella,

On behalf of the Zambia Road Safety Trust (ZRST), I wish to extend our heartfelt gratitude to Mt. Diablo Resource Recovery for your generous consideration to donate bicycles that would ultimately support safer and more sustainable mobility for underserved communities in Zambia.

Although we are aware that logistical delays and recent developments with the Mike's Bikes Foundation have temporarily paused this effort, we remain deeply appreciative of MDRR's initial enthusiasm and commitment to making a difference. The prospect of receiving quality bicycles to support schoolchildren, rural health workers, and vulnerable road users in Zambia was met with great hope by our team and community stakeholders alike.

Please be assured that ZRST has been actively preparing to receive and responsibly distribute the bicycles. Our aim remains to ensure they are used to empower individuals and improve access to education, healthcare, and livelihoods—particularly in rural areas where transport options are limited or unsafe.

We sincerely hope that this gesture will mark the beginning of a lasting relationship with MDRR. Your willingness to extend this opportunity to us reflects a shared vision for global solidarity and community wellbeing.

Thank you once again for your spirit of generosity and commitment to sustainability. We remain optimistic about future collaborations and are ready to continue this journey with you whenever the opportunity arises.

Warmest regards,

Daniel Mwamba

Director

Zambia Road Safety Trust

Email: daniel.mwamba@zambianroadsafety.org

Mobile: +260 961 475610

CC

Board of Directors, Central Contra Costa Solid Waste Authority (RecycleSmart) Bart Carr, USA (ZRST)



# **Agenda Report**

**TO:** CCCSWA BOARD OF DIRECTORS

FROM: JENNIFER FAUGHT, PROGRAM MANAGER

**DATE:** JULY 24, 2025

SUBJECT: UPDATE ON 2025 LEGISLATION

#### **SUMMARY**

This legislative season to date, the Board has supported six bills, opposed one, and watched three others. This report summarizes the development to date of the bills the Board chose to watch or support this year.

#### RECOMMENDED ACTION

1. This report is provided for information only. No Board action is required.

#### **DISCUSSION**

Bills that did not make it out of policy committees by July 18<sup>th</sup> will not be moving forward this year. The Legislature is on summer recess from July 18<sup>th</sup> until August 18<sup>th</sup>. Bills that are in a fiscal committee such as Appropriations have until August 29<sup>th</sup> to move.

The bills highlighted in green below have passed their first houses. The bills highlighted in yellow are now two-year bills. The bill highlighted in red is dead.

### SUPPORTED BILLS

## 1. AB 80 (Aguiar-Curry) – Carpet Recycling

AB 80 would make several technical clean-ups to the existing product stewardship program for carpet. It would exempt covered materials from the transportation requirement if they were being transported back to the manufacturer. It would also expand approved collection sites to include certain carpet recycling centers, municipal facilities, and retailers. This bill also changes the non-voting appointed seat on the Carpet Advisory Board from a circular economy organization to an environmental protection organization. It would also require the stewardship plan to include information on stamps/product markings to convey manufacturer and material information on the back of covered products. This bill would also authorize a civil penalty of \$25,000 per day if the violation is intentional or knowing (not merely negligent).

Policy Platform: Extended Producer Responsibility

Status: Passed first house. Awaiting hearing in Senate Appropriations.

## 2. AB 337 (Bennett) – Greenhouse Gas Reduction Fund: grant program: edible food

Would expand the types of activities eligible for CalRecycle's edible food recovery grant program to include transportation and technology subscriptions/software.

Policy Platform: Diversion Funding, Food Waste Reduction and Recovery

Status: Held in Assembly Appropriations. Two-year bill.

## 3. AB 436 (Ransom) – Composting facilities: zoning

Would require the Office of Land Use and Climate Innovation, in consultation with the Department of Resources Recycling and Recovery, to develop and post on the office's internet website, a technical advisory, as provided, reflecting best practices to facilitate the siting of composting facilities to meet the organic waste reduction goals. The bill would require the office to consult with specified entities throughout the development of the technical advisory. In addition, this bill, upon a substantive revision of the land use element, as specified, on or after January 1, 2029, would require a city, county, or city and county to consider, among other things, the best practices, sample general plan, and model ordinance reflected in the technical advisory and to consider updating the land use element to identify areas where composting facilities may be appropriate as an allowable use. By increasing duties on a city, county, or city and county, the bill would impose a statemandated local program.

Policy Platform: Recycling and Organics Processing Infrastructure

Status: Held in Assembly Appropriations. Two-year bill.

# 4. AB 762 (Irwin & Wilson) – Single-use Vaping Devices Sales Ban

Would prohibit, beginning January 1, 2026, a person from selling, distributing, or offering for sale a new or refurbished disposable, battery-embedded vapor inhalation device in this state. The bill would define a "disposable, battery-embedded vapor inhalation device" to mean a vaporization device that is not designed or intended to be reused, as specified.

Policy Platform: Waste Reduction, Toxics Reduction/Household Hazardous Waste

Status: Did not pass Assembly Business and Professions Committee ahead of the deadline. Two-year bill; eligible to move in January.

### 5. AB 864 (Ward) – Hazardous waste: solar photovoltaic modules

This bill would make the universal waste designation applicable to a solar photovoltaic module that is intended for recycling and cannot otherwise be resold, reused, or refurbished only until the department adopts regulations implementing alternative management standards for solar photovoltaic modules. The bill would require the department to institute a rulemaking to develop alternative management standards for solar photovoltaic modules that facilitate greater material recovery. The bill would require the department to adopt the federal transfer-based exclusion regulation for solar photovoltaic modules. The bill would also designate a solar photovoltaic module that can be resold, reused, or refurbished as surplus material.

Policy Platform: Waste Diversion; Toxics Reduction/Household Hazardous Waste

Status: Passed first house. Awaiting hearing in Senate Appropriations.

# 6. SB 45 (Min) – Recycling: beverage containers: tethered plastic caps

Would have required plastic beverage container manufacturers with more than 16 million annual units sold to have caps that remain tethered to bottles up to 2 liters in size from initial manufacturing to eventual resource recovery.

Policy Platform: Waste Diversion, Packaging Reduction/Plastic Pollution

Status: Held in Senate Appropriations. Dead.

# 7. SB 501 (Allen) – Household Hazardous Waste Producer Responsibility Act

This bill would create a producer responsibility program for products containing household hazardous waste and would require a producer responsibility organization (PRO) to ensure the safe and convenient collection and management of covered products at no cost to consumers or local governments. The bill would define "covered product" to mean a consumer product that is ignitable, toxic, corrosive, or reactive, or that meets other specified criteria. The bill would require a producer of a covered product to register with the PRO, which would be required to develop and implement a producer responsibility plan for the collection, transportation, and the safe and proper management of covered products. The bill would require DTSC to adopt regulations to implement the program with an effective date no earlier than July 1, 2028.

Policy Platform: Extended Producer Responsibility, Toxics Reduction/Household Hazardous Waste

Status: Held in Senate Appropriations. Two-year bill.

### **OPPOSED BILLS**

### 8. AB 473 (Wilson) – Environmental advertising: recyclability

On or after January 1, 2027, and before January 1, 2032, the bill would require, notwithstanding specified provisions, that a product or packaging that is a covered material be considered recyclable in the state if the producer is, among other things, in compliance with the requirements of the Plastic Pollution Prevention and Packaging Producer Responsibility Act.

Policy Platform: Waste Diversion, Packaging Reduction/Plastic Pollution

Status: Two-year bill.

### **WATCHED BILLS**

### 9. SB 279 (McNerney) – Solid waste: compostable materials

This bill would require a composting operation to be included in the enforcement agency notification tier and authorize the operation to accept up to 10% food material by volume for a period not to exceed 5 years before applying for a full solid waste facility permit, if specified conditions are met. Existing regulations prohibit a composting operation from giving away or selling more than 1,000 cubic yards of compost product annually if it is in the excluded tier or if it is an agricultural material composting operation in the enforcement agency notification tier, its feedstock is both green material and agricultural material, and the operation is located on land zoned for agricultural uses. This bill would authorize those composting operations to give away or sell up to 5,000 cubic yards of compost product annually.

Policy Platform: Recycling and Organics Processing Infrastructure

Status: Passed first house. Awaiting hearing in Assembly Appropriations.

### 10. SB 615 (Allen) – Electric vehicle traction batteries

Would require EV battery suppliers to ensure the responsible end-of-life management, repurposing, and recycling of lithium-ion vehicle traction batteries. Would also establish reporting requirements, a state fund for oversight, and penalties for non-compliance to prevent environmental and safety hazards from abandoned batteries.

Policy Platform: Waste Diversion; Toxics Reduction/Household Hazardous Waste

Status: Passed first house. Awaiting hearing in Assembly Appropriations.

# 11. AB 666 (Rogers) – State cryptid

Would establish Bigfoot as the official state cryptid.

Policy Platform: None; for information only.

Status: Held by Assembly Appropriations Committee. Two-year bill.



# **Future Agenda Items**

TYPE	BOARD MEETING: 09/25/2025
C	Approve 07/24/2025 Minutes
I	Executive Director's Monthly Report
P	Solid Waste Collection Rates for Rate Year 12
P	2024-25 Annual Schools Program Report

TYPE	BOARD MEETING: 10/23/2025
C	Approve 09/25/2025 Minutes
I	Executive Director's Monthly Report

TYPE	<b>BOARD MEETING: 12/11/2025</b>
С	Approve 10/23/2025 Minutes
С	Approve 2026 Board of Directors Meeting Schedule
С	Receive Fiscal Year Financial Statement & Independent Auditors Report
A	Approve Fiscal Year 2024-25 Funds in Excess of Reserve
I	Executive Director's Monthly Report
P	Solid Waste Collection Rates for Rate Year 12

## **TYPE**

- C Consent Item
- A Action Item
- I Information Item
- P Presentation

July 18, 2025

David Krueger Executive Director RecycleSmart 1850 Mt. Diablo Blvd. Suite 320 Walnut Creek, CA 94596

**Re:** Republic Services - A Great Community Partner!

Dear Mr. Krueger and Directors:

I write this letter in strong support of Republic Services in their effort to renew their contract with RecycleSmart. Republic is a strong community partner, and we are honored to partner with them to bring underserved communities to performances at the Lesher Center for the Arts in Walnut Creek.

I continue to be impressed by their generous donations of time and money to many nonprofit organizations across the RecycleSmart communities.

What more could we ask for from a Contra Costa County business? They do their job well *and* are a great local corporate citizen. We need them to stay!

Best,

Peggy White

**Executive Director** 

Peggy White

cc: RecycleSmart Board of Directors

# Rossmoor Garden Club

2121 Tice Valley Boulevard Walnut Creek, CA 94595

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July 20, 2025

David Krueger Executive Director RecycleSmart 1850 Mt. Diable Blvd., Suite 320 Walnut Creek, CA 94596

Re: Republic Services - Our Valued Community Partner!

Dear Mr. Krueger and Directors,

I write this letter in strong support of Republic Services in their effort to renew their contract with RecycleSmart. Republic Services has been a wonderful partner to our community garden by providing us with high quality compost amendment product that our garden members continue to compliment as it has been an integral component of our successful vegetable and flower production this season.

Republic provides excellent service and generous donations of time and money which have helped many organizations throughout RecycleSmart communities. Their commitment as a community partner is integral to our operation and program mission.

Our interactions with Sustainability Advisor, Santina Gallegos-Asimos, are consistently responsive and accommodating. She demonstrates a level of professionalism and care to provide the highest level of customer service experience possible by communicating effectively and in a timely manner. Santina's enthusiasm and support led her to tour our garden to better understand first hand what our needs are. Additionally, the staff drivers are equally professional, friendly, and efficient. They took great care and interest to deliver product in the garden as directed which is important to make it accessible to all of our members.

We wholeheartedly express our support for this Contra Costa County business and endorse efforts to extend the Republic Services' contract. They do their job well and are great local corporate citizens.

Best,

Brigitte Lossing
President, Rossmoor Garden Club

cc: RecycleSmart Board of Directors

# Maurice Levich 1873 Lamplight Ct Walnut Creek, California 94597 925-285-1515

July 16, 2025

David Krueger
Executive Director
Recycle Smart
1850 Mt. Diablo Blvd. Suite 320
Walnut Creek, Ca 94596

Re: Republic Services

Dear Mr. Krueger and Directors,

I live in Walnut Creek for 10 years and recently learned that RecycleSmart will be selecting the waste management contract company in Contra Cost County.

I'm writing this letter in favor of renewing the contract with Republic Services.

I feel the company delivers consistently on schedule without much variation. One key point of difference for any utility type entity is "Can you talk to someone there?" I have experienced great luck finding people to speak to and answer questions.

I am also impressed with their trucks and drivers. I live in Beacon Ridge with tight and narrow streets. Republic Services drivers have to make a narrow pass down one lane and then do a 180 and do it again on the opposite side.

Besides the business of trash, the company acts like a good neighbor. When my grandchildren were in town they had kids tours at their local recycle transfer center. Trash Trucks are big deals to kids!

So to me its down to do they do the job with a smile and act like a neighbor. To me the "Glass is 100% Full." I recommend we keep Republic Services for all the right reasons.

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Thank you so much,

Maurice (Mo) Levich

Date: July 17th, 2025.

Msg #: EO/TE/024-7-25.

To: David Krueger - Executive Director at RecycleSmart

1850 Mt. Diablo Blvd. Suite 320

Walnut Creek, CA 94596

Re: Recommending Republic Services

Dear Mr. Krueger and Directors:

On behalf of Darulislam Masjid a.k.a. Walnut Creek Islamic Center of Walnut Creek, it is with great confidence that we extend our full recommendation and support for Messrs. Republic Services, as we understand they seek to extend their contract with RecycleSmart. As one of the Bay Area's leading providers of waste management and recycling services, Republic Services has consistently demonstrated an exceptional level of professionalism, operational excellence, and dedication to sustainable practices that set them apart in their field.

Over the years, Republic Services has proven itself to be not merely a service provider, but a true partner in community enhancement and environmental stewardship. Their responsiveness and customer-focused approach have led to consistently high satisfaction ratings across residential, commercial, and municipal clients, especially with our Religious Organization.

Several standout examples of their commitment occurred during the unprecedented events that took place in our facility with our congregation during the traditional & yearly months of Ramadan & religious feasts & banquets when we had unexpected situations caused by the highly & unprecedented accruing number of community members, when Republic Services, led by their amazing Ms. Santina Gallegos-Asimos - Recycle Coordinator at Republic Services, who was the main factor that managed & mobilized additional resources within short hours to ensure timely accumulated garbage removals from our site & also from other neighboring sites, helping to prevent chaos & disorder.

Another standout example of their commitment occurred during some unprecedented storms events last, when Republic Services mobilized additional resources within hours to ensure timely debris removal across impacted neighborhoods, helping to prevent public safety hazards and restore community normalcy far ahead of schedule.

Additionally, Republic Services has been instrumental in pioneering innovative recycling outreach initiatives, such as their "Recycling Simplified" program, which educates

thousands of residents annually on waste reduction practices—resulting in measurable increases in contamination-free recycling streams throughout our service area.

We also commend their dedication to employee development and safety protocols. Their Bay Area operational teams consistently maintain outstanding safety records, reflecting a culture of care that benefits both their workforce and the communities they serve.

In short, Republic Services embodies the reliability, innovation, and community commitment we believe are essential in a long-term waste management partner. We are confident that extending their contract will continue to drive environmental progress and customer satisfaction in the years ahead.

Please feel free to contact us should you require any further insights into Republic Services' performance and contributions.

Sincerely,

Tarek El-Dardiri
Operation Manager
Darulislam Masjid a.k.a. Walnut Creek Islamic Center
Cell # (925) 788-4705 - Landline (925) 482-0077



July 18, 2025

Dear Mr. Krueger and Members of the Board,

On behalf of the Walnut Creek Downtown Association (WCD), I'm writing in strong support of Republic Services as they seek renewal of their contract with RecycleSmart.

Beyond providing reliable waste management services, Republic Services has demonstrated a consistent and invaluable commitment to our community. Their ongoing support of WCD events has contributed to the success of our downtown programming. From large-scale festivals to smaller community gatherings, Republic's contributions of both financial resources and volunteer time have helped us bring vibrant, accessible events to thousands of residents and visitors.

In short, Republic Services is more than a service provider—they are a true community partner. Their dedication to supporting local organizations and enhancing public spaces makes them an asset not only to Walnut Creek but to all RecycleSmart communities.

I strongly encourage you to support the renewal of Republic Services' contract. Their continued presence is vital to both our operational needs and our community's ongoing success.

Sincerely,

Kathy Hemmenway
Executive Director
Walnut Creek Downtown Association

David Krueger
Executive Director
RecycleSmart
1850 Mt. Diablo Blvd. Suite 320
Walnut Creek, CA 94596

Re: Keep Republic Services

Dear Mr. Krueger and Directors:

There is only one option here. One wouldn't expect a refuse service such as Republic Services to be tuned into their community, but they have exceeded all expectations for my family and I. Sure, anyone can collect trash. But we have now on three occasions asked for a trash truck to stop by our house for a little show and tell since my first son Ethan is so interested in trash collection and trash trucks in general. The Republic Services team has jumped at every opportunity to do this, setting and hitting a specific time slot where my family would stand outside and wait for the truck to show up. It's gone so well that now my second son Matthew has asked for this as well. The driver is so friendly and brings a small bag of trash related goodies that the kids really look forward to. We even had a supervisor from RS show up on this last visit which was pretty cool. This is what differentiates Republic Services from anyone else. My guess is it's these things happening out in the field and on the ground that results in their company performing as well as it has. Don't forget that collecting trash and being a member of the community is so much more than just the service the company offers.

I'm far from an expert on the issue--that's what the board members are for--but as a resident of Contra Costa County I figured it was worth expressing my view on the decision since I will be affected by it. I urge your vote for Republic Services.

Respectfully,

**David Forrest** 

Cc: RecycleSmart Board of Directors